

Washington Patient Safety Coalition Trent Kelly, JD Implementation of ESHB 2876 Chronic Pain Management Rules



The Context for this Legislation

A bill was introduced last spring as pain management prescribing was getting focused attention:

- opioid prescribing overall on the rise
- opioid deaths and overdoses on the rise
- high profile regulatory actions





What Does ESHB 2876 Require?

- Applies to five different Boards & Commissions that regulate majority of prescribers in Washington
- Requires the repeal of any existing PM rules or guidelines and adoption of new rules containing specific elements by June 30, '2011





Who Must Be Consulted?

Boards & Commissions must consult with:

- Agency Medical Director Group
- University of Washington
- Largest state professional associations for each profession.





What 2876 Does Not Cover?

The legislation expressly exempts from the rules:

cancer related pain

- palliative, hospice, or other end-of-life care
- management of acute pain caused by an injury or a surgical procedure





- "Dosing criteria" including a dosage threshold that requires consultation with a pain management specialist before it can be exceeded
- Exceptions: Circumstances where this dosage amount may be exceeded without a consultation





- Exempts a practitioner from mandatory consult if they have certain minimum training/experience
- Circumstances under which repeated consultations would not be necessary for a patient undergoing stable/ongoing course of treatment



- Methods for enhancing the availability of consultations and ways in which electronic consultations may be sought
- Allowing efficient use of resources

Minimizing burden on practitioners and patients



 Guidance on tracking clinical progress by using assessment tools focusing on pain interference, physical function, and overall risk for poor outcome

Guidance on tracking the use of opioids





Implementation Gameplan

- Agency went to each of the five Boards & Commissions and got their commitment for collaborative representational workgroup
- Goal was to produce a single set of rules that could be brought back to individual board & commission for review and adoption via formal rulemaking





Collaborative Workgroup

Met six times over the course of the summer

- Meetings were public and included stakeholder input both with open mic and submissions
- Several meetings were covered by TVW and are available in archives



Collaborative Workgroup

 At last meeting in October, consensus reached by workgroup on a single set of rules that will now be considered by each individual board and commission





Workgroup's Draft Pattern Rules...

Are both a proscriptive as well as suggestive and informational document:

Met all the mandated elements of 2876

Also included guidance on "best practices"





Where We Have To Go From Here

Each Board/Commission will:

- Review the draft pattern rules and issue CR 102
- hold public rules hearings in March/April of next year and CR 103 will be issued thereafter
- Adopt their own version of these rules by June 30 2011





The Facts About These Rules

These anticipated rules:

- are not yet final;
- Will not be "guidelines" but enforceable regulation;
- Are not the same as the AMDG guidelines;
- Will apply to seven professions regulated by five boards/commissions





Facts Continued

Neither the legislation or the anticipated rules set a dosage "limit" or "max", only a threshold at which point second opinion must be sought unless:

- special circumstances exist, or
- prescribing practitioner is "exempt" based on education or experience





Facts Continued

- Rules may set mandatory minimum standards of practice they do not replace the general practice standards for practitioners in Washington state.
- Though the rules will be enforceable regulation, they do not replace the individual Board's or Commission's discretion to decide when/if to prosecute a practitioner for violations of the rule





Where can I go to stay abreast?

Link to DOH pain management web page:

 http://www.doh.wa.gov/hsqa/Professions/PainMan agement/

 the workgroup's draft pattern rules are under "working documents"



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